

**IN THE UNITED STATES DISTRICT COURT  
FOR THE MIDDLE DISTRICT OF PENNSYLVANIA**

**JAMES SODANO,**  
**Petitioner,**

**v.**

**STEPHEN SPAULDING,**  
**Respondent.**

**No. 1:20-CV-02103**

**(Judge Rambo)**

**MEMORANDUM OPINION**

Presently before the Court is Petitioner James Sodano’s petition for writ of habeas corpus brought pursuant to 28 U.S.C. § 2241. (Doc. 1.) Petitioner seeks “immediate transfer to Home Confinement.” Respondent submitted an answer, arguing, *inter alia*, that Petitioner has failed to exhaust his administrative remedies prior to filing this petition. (Doc. 11 at 3.) Petitioner has not filed a reply, and the time for doing so has now expired. For the reasons that follow, the petition will be dismissed.

**I. BACKGROUND**

Petitioner is presently incarcerated at the Federal Correctional Institution at Williamsburg in Salters, South Carolina, and has a projected release date of August 11, 2044, assuming Petitioner receives all good conduct time he is eligible to earn. (Doc. 11 at 2.) At the time he filed the petition, Petitioner was incarcerated at the United States Penitentiary at Lewisburg, in Lewisburg, Pennsylvania. (Doc. 1 at 1.)

Petitioner filed the instant petition for writ of habeas corpus under 28 U.S.C. § 2241 on November 12, 2020. (Doc. 1.) In it, he argues that he is elderly and seeks the transfer to home confinement due to the Covid-19 pandemic. (*Id.* at 7.)

In the answer, Respondent explains that on October 30, 2020, Petitioner submitted Administrative Remedy No. 1054514-F1 to the Warden of USP Lewisburg requesting transfer to home confinement. (Doc. 11 at 6.) On November 6, 2020, the Warden responded to Petitioner, denying his request because he does not meet the criteria for transfer to home confinement under the CARES Act. (*Id.*) When denying the request for administrative remedy, the Warden noted that if Petitioner was dissatisfied with the response, he could appeal to the Regional Director. (*See id.*) Petitioner did not appeal the Warden's decision to the Regional Director. (*Id.*)

Petitioner has not filed a reply nor has he otherwise addressed the exhaustion of his claim.

## **II. DISCUSSION**

Petitioner is seeking transfer to home confinement due to the Covid-19 pandemic. The petition must be dismissed, however, because Petitioner has failed to exhaust his administrative remedies.

A prisoner must exhaust all stages of the administrative remedy system prior to the filing of a habeas petition under 28 U.S.C. § 2241. *Moscato v. Fed. Bureau*

*of Prisons*, 98 F.3d 757, 760 (3d Cir. 1996); *Bradshaw v. Carlson*, 682 F.2d 1050, 1052 (3d Cir. 1981) (“A federal prisoner ordinarily may not seek habeas corpus relief until he has exhausted all administrative remedies.”); *Arias v. U.S. Parole Comm’n*, 648 F.2d 196 (3d Cir. 1981). Requiring inmates to exhaust their remedies serves a number of purposes, such as “(1) allowing the appropriate agency to develop a factual record and apply its expertise facilitates judicial review; (2) permitting agencies to grant the relief requested conserves judicial resources; and (3) providing agencies the opportunity to correct their own errors fosters administrative autonomy.” *Moscato*, 98 F.3d at 761-62. Exhaustion of administrative remedies requires compliance with an agency’s deadlines, other critical procedural rules, and all steps of the available administrative process. *Woodford v. Ngo*, 548 U.S. 81, 90-92 (2006); *Jones v. Bock*, 549 U.S. 199, 218 (2007) (proper exhaustion defined by applicable prison requirements).

In order to exhaust administrative remedies, a federal prisoner must first attempt to informally resolve the dispute with institution staff. *See* 28 C.F.R. § 542.13. Then, if informal resolution efforts fail, the prisoner may raise his complaint to the warden of the institution in which he is confined. *See* 28 C.F.R. § 542.14. If the warden denies the administrative remedy request, the prisoner may next file an appeal with the regional director within twenty days from the date of the warden’s response. *See* 28 C.F.R. § 542.15. Finally, if the regional director denies the appeal,

the prisoner may then appeal that decision to the general counsel of the Federal Bureau of Prisons within thirty days from the date of the regional director's response. *See* 28 C.F.R. § 542.15. The requirement that prisoners first exhaust their administrative remedies applies even for requests for home confinement due to the Covid-19 pandemic. *See, e.g., Jackson v. White*, 3:20-cv-919, 2020 WL 3036075, at \*7 (M.D. Pa. June 5, 2020); *Cordaro v. Finley*, No. 3:10-CR-75, 2020 WL 2084960, at \*5 (M.D. Pa. April 30, 2020).

Here, Petitioner admits in the petition that he has failed to exhaust his administrative remedies, which Respondent has confirmed by consulting the Bureau of Prisons Administrative Remedy Generalized Retrieval system. (*See* Doc. 11 at 6.) He makes no argument regarding his failure to exhaust his administrative remedies. As such, the petition must be dismissed.<sup>1</sup> *See Arias*, 648 F.2d at 199 (noting that if a prisoner does not exhaust available administrative remedies, the petition should be dismissed).

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<sup>1</sup> The Court notes that the administrative remedy process is still available to Petitioner, and thus Petitioner's claim is not procedurally defaulted. In the alternative, if the claim were procedurally defaulted, Petitioner has failed to present any cause for his failure to exhaust his administrative remedies. *See Moscato*, 98 F.3d at 761 (“[I]f a prisoner has failed to exhaust his administrative remedies due to a procedural default and the default renders unavailable the administrative process, review of his habeas claim is barred unless he can demonstrate cause and prejudice.”).

### **III. CONCLUSION**

For the reasons set forth above, the petition will be dismissed. An appropriate Order follows.

S/Sylvia H. Rambo  
United States District Judge

Dated: April 27, 2021